

Message Text

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FM USDEL SECRETARY IN JERUSALEM

TO SECSTATE WASHDC FLASH

C O N F I D E N T I A L SECTO 10206

NODIS

HANDLE AS EXDIS

FOR ENDERS (EB) AND LEWIS (SP) FROM LORD

PLEASE PASS TO MOYNIHAN FOR HIS REVIEW.

E.O. 11652: GDS

TAGS: OVIP (KISSINGER, HENRY A.), UNGA

SUBJ: UNGA SPEECH

FOLLOWING IS THE POLITICAL DIMENSION SECTION OF DRAFT
NUMBER 10. OTHER SECTIONS WILL COME AS THEY ARE
COMPLETED. IN GOING OVER THIS DRAFT OF THE SPEECH, BE
SURE TO CHECK ALL FIGURES AND FACTS AND FILL IN THE
BLANKS IN ADDITION TO OTHER COMMENTS. PLEASE PASS THE
ENTIRE DRAFT TO MOYNIHAN FOR HIS REVIEW. WE NEED YOUR
COMMENTS BY MIDDAY SUNDAY.

1. IN EVERY AREA OF ENDEAVOR THAT I HAVE DESCRIBED-
ECONOMIC SECURITY, GROWTH, TRADE, COMMODITIES AND THE
NEEDS OF THE POOREST--THE DEVELOPING COUNTRIES THEM-
SELVES WANT GREATER INFLUENCE OVER THE DECISIONS THAT
WILL AFFECT THEIR FUTURE. THEY ARE PRESSING FOR A
GREATER ROLE IN THE INSTITUTIONS AND NEGOTIATIONS BY
WHICH THE WORLD ECONOMIC SYSTEM IS EVOLVING.

2. THE UNITED STATES BELIEVES THAT PARTICIPATION IN
INTERNATIONAL DECISION MUST BE WIDELY SHARED, IN THE
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NAME OF BOTH JUSTICE AND EFFECTIVENESS. WE BELIEVE

THE FOLLOWING PRINCIPLES SHOULD APPLY.

3. THE PREOCESSES OF DECISION SHOULD BE FAIR. NO COUNTRY OR GROUP OF COUNTRIES SHOULD HAVE EXCLUSIVE POWER IN THE AREAS BASIC TO THE WELFARE OF OTHERS. THIS PRINCIPLE IS VALID FOR OIL. IT ALSO APPLIES TO TRADE AND FINANCE.

4. THE METHODS OF PARTICIPATION MUST BE REALISTIC. WE MUST ENCOURAGE THE EMERGENCE OF REAL COMMUNITIES OF INTEREST BETWEEN NATIONS, WHETHER THEY ARE DEVELOPED OR DEVELOPING, PRODUCER OR CONSUMER, RICH OR POOR. THE GENUINE DIVERSITY OF INTERESTS THAT EXISTS AMONG STATES MUST NOT BE SUBMERGED BY BLOC DISCIPLINE OR IN ARTIFICIAL UNREPRESENTATIVE MAJORITIES. FOR ONLY GENUINE CONSENSUS CAN GENERATE EFFECTIVE ACTION.

5. THE PROCESSES OF DECIONS SHOULD BE RESPONSIVE TO CHANGE. ON MANY ISSUES DEVELOPING COUNTRIES HAVE NOT HAD A VOICE THAT REFELCTS THEIR ROLE. THIS IS NOW CHANGING. IT IS ALREADY THE GUIDING PRINCIPLE OF TWO OF THE MOST SUCCESSFUL INTERNATIONAL BODIES, THE IMF AND THE WORLD BANK, WHERE THE QUOTAS OF OIL PRODUCING STATEW WILL SOON BE DOULBED OR MORE -- ON THE BASIS OF OBJECTIVE CRITERIA. BASIC ECONOMIC REALITIES, SUCH AS THE SIZE OF ECONOMIES, PARTICIPATION IN THE WORLD TRADE AND FINANCIAL CONTRIBUTIONS, MUST CARRY GREAT WEIGHT.

6. FINALLY, PARTICIPATION SHOULD BE TAILORED TO THE ISSUES AT HAND. WE CAN USEFULLY EMPLOY MANY DIFFERENT INSTITUTIONS AND PROCEDURES: SOMETIMES WE SHOULS SEEK BROAD CONSENSUS IN UNIVERSAL BODIES, AS WE ARE DOING THIS WEEK IN THIS ASSEMBLY; SOMETIMES NEGOTIATIONS CAN MORE USEFULLY BE FOCUSED IN MORE LIMITED FORUMS, SUCH AS THE FORTHCOMING CONSUMER-PRODUCER DIALOGUE; SOMETIMES DECISION ARE BEST HANDLED IN LARGE, SPECIALIZED BODIES SUCH AS THE IMF AND WORLD BANK, WHERE VOTING POWER IS RALTED TO RESPONSIBILITY; AND SOMETIMES MOST EFFECTIVE ACTION CAN BE TAKEN IN REGIONAL BODIES.

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7. MOST RELEVANT TO OUR DISCUSSION HERE IS THE IMPROVEMENT OF THE UNITED NATIONS SYSTEM, SO THAT IT CAN FULFILL ITS CHARTER MANDATE "TO EMPLOY INTER-NATIONAL MACHINERY FOR THE PROMOTION OF THE ECONOMIC AND SOCIAL ADVANCEMENT OF ALL PEOPLES. WE WELCOME THE THOUGHTFUL REPORT BY THE SECRETARY-GENERAL'S GROUP OF 25 EXPERTS ON STRUCTURAL REFORMS IN THE UN SYSTEM. WE ARE PREPARED TO CONSIDER ITS

RECOMMENDATIONS. IN OUR VIEW, AN IMPROVED UN ORGANIZATION MUST INCLUDE:

RATIONALIZATION OF THE UN'S FRAGMENTED ASSISTANCE PROGRAMS;

-- STRENGTHENED LEADERSHIP WITHIN THE CENTRAL SECRETARIAT AND THE ENTIRE UN SYSTEM FOR DEVELOPMENT AND ECONOMIC COOPERATION;

-- STREAMLINING OF THE ECONOMIC AND SOCIAL COUNCIL;

-- BETTER CONSULTATIVE PROCEDURES TO ENSURE EFFECTIVE AGREEMENT AMONG MEMBERS WITH A PARTICULAR INTEREST IN A SUBJECT UNDER CONSIDERATION; AND

-- A MECHANISM FOR INDEPENDENT EVALUATION OF THE IMPLEMENTATION OF PROGRAMS.

8. THE UNITED STATES PROPOSES THAT 1976 BE DEDICATED AS A YEAR OF REVIEW AND REFORM OF THE ENTIRE UN DEVELOPMENT SYSTEM. AN INTERGOVERNMENTAL COMMITTEE SHOULD BE FORMED AT THIS SESSION, TO BEGIN WORK IMMEDIATELY ON RECOMMENDATIONS THAT CAN BE IMPLEMENTED BY THE GENERAL ASSEMBLY IN ITS 1976 SESSION. WE CONSIDER THIS A PRIORITY IN ANY STRATEGY FOR DEVELOPMENT.
KISSINGER

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